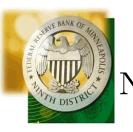


Why is the United States in Debt to the World?*

Ellen R. McGrattan

April 2010

* Prepared for the Joe Tiao Lecture at Kansas State University.
Much of the material is based on "Technology Capital and the U.S. Current Account" written jointly with Ed Prescott



• What is the NIIP?

• How big is it for the US?



- What is the NIIP?
 - $\circ~$ Stock of external assets less stock of external liabilities

• How big is it for the US?



- What is the NIIP?
 - $\circ~$ Stock of external assets less stock of external liabilities
 - $\circ\,$ or, What US owns abroad less what others own here

• How big is it for the US?

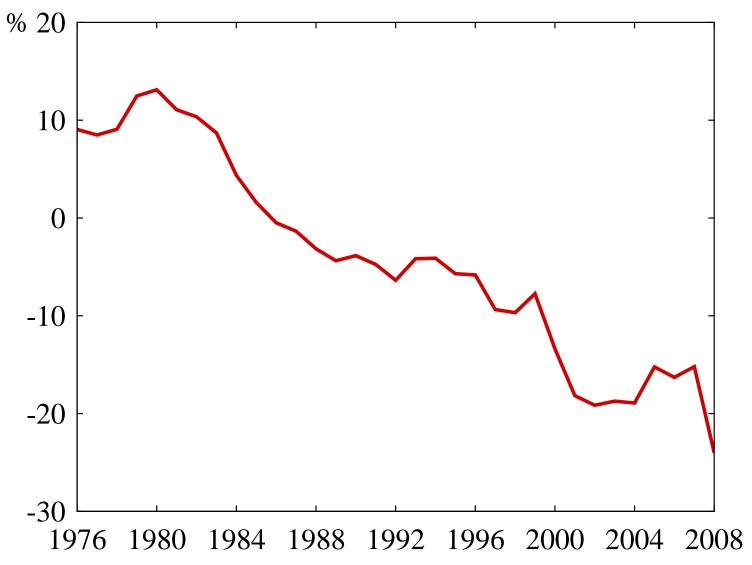


- What is the NIIP?
 - $\circ~$ Stock of external assets less stock of external liabilities
 - $\circ\,$ or, What US owns abroad less what others own here

- How big is it for the US?
 - \circ -\$3.5 trillion at year-end 2008
 - $\circ\,$ or, -24% of US gross domestic product



US NET IIP, AS A % OF GDP



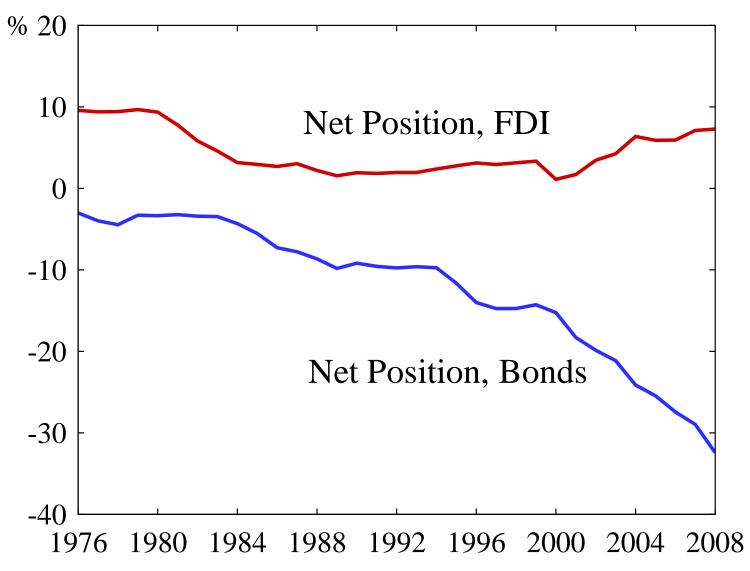


US NET IIP RELATIVE TO GDP

- Why is it falling?
 - $\circ\,$ For eign holdings of US bonds have risen dramatically
 - Assets from direct investment abroad haven't kept pace



Two Large Components, As a % of GDP





US NET IIP RELATIVE TO GDP

- Why is it falling?
 - $\circ\,$ For eign holdings of US bonds have risen dramatically
 - Assets from direct investment abroad haven't kept pace

• Why should we care?



US NET IIP RELATIVE TO GDP

- Why is it falling?
 - Foreign holdings of US bonds have risen dramatically
 - Assets from direct investment abroad haven't kept pace

- Why should we care?
 - Some say its unsustainable and predict future crises
 - Policymakers may intervene with bad policy



A Puzzle

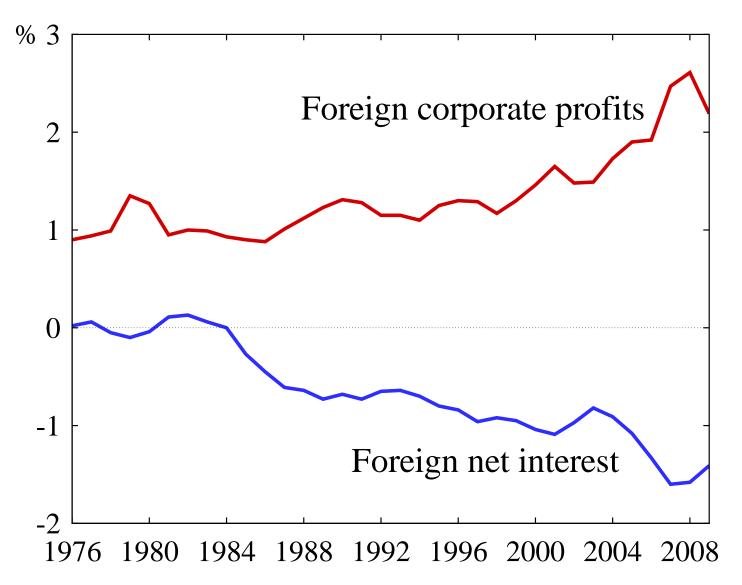
- Income of US residents (GNP)
 - = US gross domestic product (GDP)
 - + Income from abroad
 - + Income to foreigners
 - \approx GDP (because net income from abroad \approx zero)



A Puzzle

- Income of US residents (GNP)
 - = US gross domestic product (GDP)
 - + Income from abroad (mostly corporate profits)
 - + Income to foreigners (mostly interest on bonds)
 - \approx GDP (because net income from abroad \approx zero)







A Puzzle

- Income of US residents (GNP)
 - = US gross domestic product (GDP)
 - + Income from abroad (mostly corporate profits)
 - + Income to foreigners (mostly interest on bonds)
 - \approx GDP (because net income from abroad \approx zero)

• If incomes offset, why don't assets and liabilities?



A CLUE: STRANGE PATTERNS IN FDI



• FDI = Foreign direct investment

- = Investment in business abroad if ownership over 10%
- \approx Investment of multinationals abroad



STRANGE PATTERNS IN FDI

- US Multinationals
 - Make large after-tax profits abroad
 - $\circ\,$ Relative to the assets abroad
 - \Rightarrow Returns higher abroad than at home (9% vs. 4%)



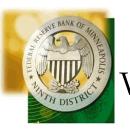
STRANGE PATTERNS IN FDI

- US Multinationals
 - Make large after-tax profits abroad
 - Relative to the assets abroad
 - \Rightarrow Returns higher abroad than at home (9% vs. 4%)

• Why do US subsidiaries do so much better than parents?



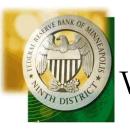
• Is it taxes?



• Is it taxes? Not likely

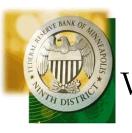


- Is it taxes? Not likely
 - Repatriated profits are taxed at US tax rates
 - Taxes are not that low where multinationals operate
 - Estimates of cheating not high enough to resolve puzzle



- Is it taxes? Not likely
 - Repatriated profits are taxed at US tax rates
 - Taxes are not that low where multinationals operate
 - Estimates of cheating not high enough to resolve puzzle

• What else is there?



- "Intangible" capital is not counted
 - R&D
 - Brands
 - Organizational know-how
- Multinationals
 - Have a lot of intangible capital
 - Expense most of it at home



• General Motors uses American patents to produce in Europe

• Starbucks builds brand in America but uses it worldwide

• Citigroup has headquarters in NYC for global operations



- If a US multinational does its R&D in US
 - US and foreign operations get profits from it
 - Only from US profits is investment subtracted
 - Neither region records R&D capital

 \Rightarrow Both returns mismeasured, but for eign is higher



EVIDENCE FROM INDUSTRY-LEVEL AND FIRM-LEVEL DATA

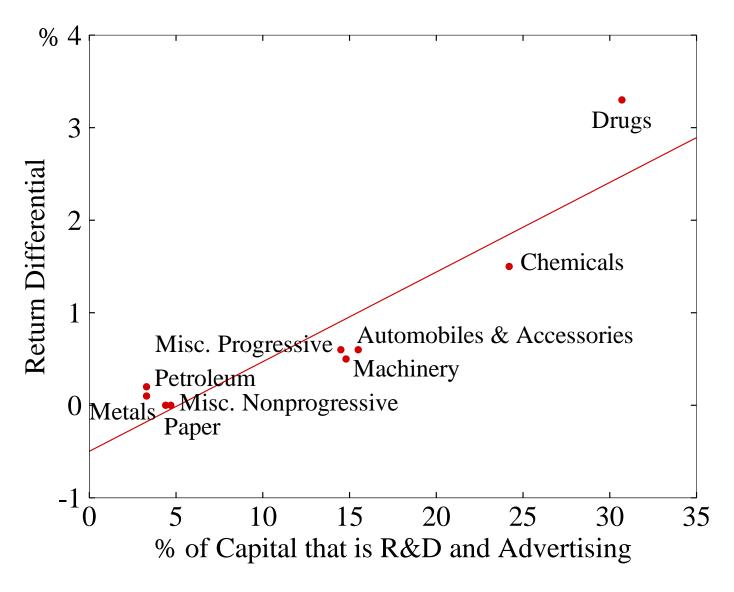


Returns Higher with Advertising and $\mathrm{R}\&\mathrm{D}$

- Early studies of advertising
 - $\circ~$ Found strong relation between returns and spending
 - Attributed relation to market power
 - Resulted in anti-competitive suits by the FTC
- Later studies of advertising and R&D
 - Corrected for fact that these intangibles are expensed
 - Found significantly reduced differential in returns

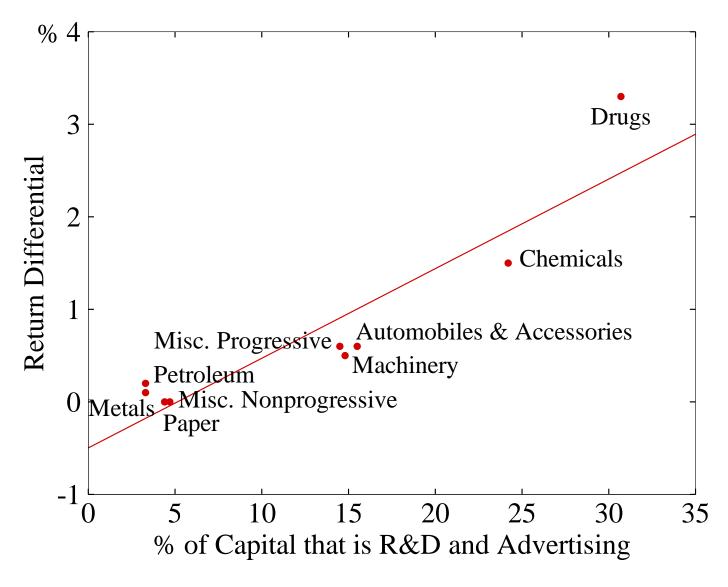


RESULTS OF GRABOWSKI AND MUELLER (1978)





SHOWS ADDING EXPENSED CAPITAL IMPORTANT





Return differential

- Return if intangibles expensedreturn if capitalized
- $= .5 + .097 \times$ Fraction of capital in intangible (.017)

 \Rightarrow Return on Drugs with 30% intangible looks 3.4% higher



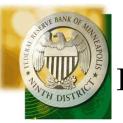
Return differential

- Return if intangibles expensedreturn if capitalized
- $= .5 + .097 \times$ Fraction of capital in intangible (.017)
- \Rightarrow Return on Drugs with 30% intangible looks 3.4% higher
 - Next, check accounting returns of foreign subsidiaries



Return differential

- Return if intangibles expensedreturn if capitalized
- $= .5 + .097 \times$ Fraction of capital in intangible (.017)
- \Rightarrow Return on Drugs with 30% intangible looks 3.4% higher
 - Next, check accounting returns of foreign subsidiaries ... should be higher if parents do lots of R&D



- Regression: $r = \alpha + \beta x$, 1999-2005
 - $\circ r = avg.$ net income/total assets of subsidiaries
 - $\circ x = avg. R\&D spending/value added of parents$

	$x \ge 0\%$	$x \ge 1\%$	$3 \text{ dropped}^{\dagger}$
α	3.34	3.81	2.43
	(.75)	(.54)	(.68)
eta	.142 (.079)	.114 $(.046)$.193 $(.069)$
#Industries	34	22	31

 † Oil & gas, beverages & tobacco, motion pictures



RETURNS INCREASE WITH R&D INTENSITY OF PARENTS

- Regression: $r = \alpha + \beta x$, 1999-2005
 - $\circ r = avg.$ net income/total assets of subsidiaries
 - $\circ x = avg. R\&D spending/value added of parents$

	$x \ge 0\%$	$x \ge 1\%$	$3 \text{ dropped}^{\dagger}$
α	3.34	3.81	2.43
в	(.75).142	(.54).114	(.68).193
ρ	(.079)	(.046)	(.069)
#Industries	34	22	31

 † Oil & gas, beverages & tobacco, motion pictures



PUTTING THIS PUZZLE PIECE IN PLACE



PUTTING THE PUZZLE PIECE IN PLACE

- Asked, Why is the US in debt to the world?
- Answered,
 - Have high corporate profits from abroad
 - But measured assets don't include intangibles
 - Which may be why US seems so in debt
 - $\circ~$ High for eign returns are clue to missing FDI assets



- Asked, Why is the US in debt to the world?
- Answered,
 - Have high corporate profits from abroad
 - But measured assets don't include intangibles
 - Which may be why US seems so in debt
 - High foreign returns are clue to missing FDI assets
- Need to know if missing capital is large...



• Some direct measures (Corrado-Hulten-Sichel):

2.0% GDP: Scientific R&D

- 2.4% GDP: Nonscientific R&D
- 2.5% GDP: Advertising
- 4.4% GDP: Firm-specific human capital
- 1.7% GDP: Software
- = 13% GDP in Total



• Some direct measures (Corrado-Hulten-Sichel):

2.0% GDP: Scientific R&D

- 2.4% GDP: Nonscientific R&D
- 2.5% GDP: Advertising
- 4.4% GDP: Firm-specific human capital
- 1.7% GDP: Software (recently imputed in US GDP)
- = 13% GDP in Total



• Some direct measures (Corrado-Hulten-Sichel):

2.0% GDP: Scientific R&D
2.4% GDP: Nonscientific R&D
2.5% GDP: Advertising
4.4% GDP: Firm-specific human capital

= 11.3% GDP if software not included



• Some direct measures (Corrado-Hulten-Sichel):

2.0% GDP: Scientific R&D
2.4% GDP: Nonscientific R&D
2.5% GDP: Advertising
4.4% GDP: Firm-specific human capital

 \approx business tangible investment



Issues with Direct Measures

- Want:
 - $\circ~$ Intangible capital stocks
 - $\circ~$ Comprehensive measures of all expensed investments
- And, therefore, need:
 - Measures of depreciation rates
 - Detailed breakdowns of operating costs



ISSUES WITH DIRECT MEASURES

- Want:
 - $\circ~$ Intangible capital stocks
 - $\circ~$ Comprehensive measures of *all* expensed investments
- And, therefore, need:
 - Measures of depreciation rates
 - Detailed breakdowns of operating costs
- We don't have these, but we can use economic theory...



- Applying basic principles:
 - Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- To an accounting relation

 $\underbrace{\Pi}_{} = \underbrace{r_T K_T + r_I K_I}_{} - \underbrace{\delta K_T}_{}$

profits

 $\begin{array}{c} {\rm rents} \ {\rm to} \\ {\rm capital} \end{array}$

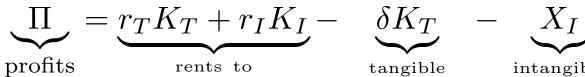
tangible depreciation

 X_I

intangible investment



- Applying basic principles:
 - Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- To an accounting relation



capital

tangible depreciation

intangible investment

Caveat: Have abstracted from taxes to keep algebra simple



- Applying basic principles:
 - Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- To an accounting relation

 $\underbrace{\Pi}_{II} = \underbrace{r_T K_T + r_I K_I}_{II} - \underbrace{\delta_T K_T}_{III} - \underbrace{(g + \delta_I) K_I}_{IIII}$

profits

rents to capital

tangible depreciation

intangible investment



- Applying basic principles:
 - Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- To an accounting relation

 $\prod_{I} = \underbrace{iK_T + iK_I}_{I} - gK_I$

profits

income to capital

growth in intangibles



- Applying basic principles:
 - $\circ~$ Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- To an accounting relation with estimates for Π, K_T, i, g

 $\underbrace{\Pi}_{} = \underbrace{iK_T + iK_I}_{} - \underbrace{gK_I}_{}$

profits

income to capital

growth in intangibles



- Applying basic principles:
 - Investments in intangibles lead to future profits
 - Optimality implies returns to different capitals equated
- Find $K_I \approx 3/4 K_T$





- Asked, Why is the US in debt to the world?
- Answered,
 - Have high corporate profits from abroad
 - But measured assets don't include intangibles
 - Which may be why US seems so in debt
 - $\circ\,$ High for eign returns are clue to missing FDI assets
 - And, the missing capital is large



- Asked, Why is the US in debt to the world?
- Answered,
 - Have high corporate profits from abroad
 - But measured assets don't include intangibles
 - Which may be why US seems so in debt
 - $\circ\,$ High for eign returns are clue to missing FDI assets
 - And, the missing capital is large
- Can we simply add the estimates to the NIIP?



- Asked, Why is the US in debt to the world?
- Answered,
 - Have high corporate profits from abroad
 - But measured assets don't include intangibles
 - Which may be why US seems so in debt
 - $\circ~$ High for eign returns are clue to missing FDI assets
 - And, the missing capital is large
- Can we simply add the estimates to the NIIP? No



Adding the Estimates to NIIP

- Is not quite right because some capital is used
 - Exclusively in one location (Ellen's desk)
 - Simultaneously in many (the Starbucks brand)

- With global markets,
 - How should capital be assigned?
 - Does the NIIP concept make sense?



Assignment of Capital

• Is difficult and should probably be avoided

• Why let politicians fool with the numbers

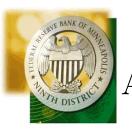


Does the NIIP Concept Make Sense?

• NIIP is an *accounting* measure of net wealth

- Therefore,
 - $\circ~$ Economists should distinguish true and accounting wealth
 - $\circ\,$ Policy makers should be advised there is a difference

• Ultimately, we need theory to guide us



A VIEW OF DATA THROUGH LENS OF THEORY

- With Prescott, develop model with
 - Both tangible and intangible capital
 - Time-varying *openness* to FDI

• Assume all investments earn same economic return

• Compute BEA statistics for the model economy



WHAT WE FIND

- Use model where each investment earns 4.6% on average
- Choose parameters consistent with US accounts
- Find average *BEA* returns on DI, 1982–2006:

 $\circ\,$ of US = 7.1% BEA reports 9.4%

 \circ in US = 3.1% BEA reports 3.2%



WHAT WE FIND

- Use model where each investment earns 4.6% on average
- Choose parameters consistent with US accounts
- Find average *BEA* returns on DI, 1982–2006:

 $\circ\,$ of US = 7.1% BEA reports 9.4%

 \circ in US = 3.1% BEA reports 3.2%

 \Rightarrow Mismeasurement accounts for over 60% of return gap



Not everything that counts can be counted, and not everything that can be counted counts.

— Albert Einstein